

STATE OF MAINE  
SOMERSET, ss.

SUPERIOR COURT  
Docket No.: 10-CV-033  
JCN - SOM - 6/11/2012

Anthony Soychak,

Plaintiff

v.

**DECISION AND ORDER**  
(Motion for Summary Judgment)

Maine Land Use Regulation Commission,

Defendant

This matter was heard on May 31, 2012, on Defendant's Motion for Summary Judgment. Assistant Attorney General Amy Mills represented the Defendant. Plaintiff appeared *pro se*.

In this action, Plaintiff seeks to recover monetary damages allegedly arising out of proceedings before and decisions made by Defendant regarding Plaintiff's efforts to secure a permit to develop a parcel of land on Moose River in Rockwood Strip Township (the property). More specifically, Plaintiff asserts that he suffered emotional distress and financial losses as the result of Defendant's denial of Plaintiff's request for a permit, and Defendant's commencement of an enforcement action regarding the property.

**Factual and Procedural Background**

According to Plaintiff's Complaint, Plaintiff acquired the property at auction in 1994, and in the same year he applied for a permit to build a camp and garage on the property. Although the summary judgment record does not reflect any proceedings before Defendant involving Plaintiff in 1994, the record does establish that in 1991, in

proceedings involving a predecessor in title to Plaintiff, Defendant determined that a prior sale of the property had created a subdivision requiring Defendant's approval. Because subdivision approval had not been requested and thus not granted, development of the parcel was impermissible.

The record reflects that in 2007, Defendant issued a Notice of Violation to Plaintiff, in which notice Defendant informed Plaintiff that Defendant would not issue a building permit for an unauthorized lot. However, in 2009, Defendant informed Plaintiff that because the unauthorized subdivision had been in existence for a period of 20 years, by operation of law, Plaintiff could now build on the property. Defendant, therefore, issued a permit. In August 2010, following a complaint regarding the clearing of vegetation on the property, Defendant inspected the property and subsequently initiated an enforcement action against Plaintiff.

Plaintiff commenced this action with the filing of his complaint on November 14, 2011. Defendant filed this motion for summary judgment, in which motion, Defendant argues in part that Plaintiff failed to satisfy the requirements of the Maine Tort Claims Act, and that Defendant is immune from suit.

### **Discussion**

Under Maine law, "except as otherwise expressly provided by statute, all governmental entities shall be immune from suit on any an all tort claims seeking recovery of damages." 14 M.R.S. § 8103(1) (2011). In addition, the Maine Tort Claims Act (the Act) also provides that within 180 days of the accrual of a cause of action, a claimant must serve a notice of claim. 14 M.R.S. § 8107(1) (2011). A claimant must also file suit within two years after the cause of action accrues. 14 M.R.S. § 8110 (2011).

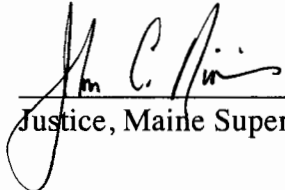
In this case, Plaintiff seeks to recover in tort for Defendant's failure to issue a building permit, and for Defendant's initiation of an enforcement action through the issuance of a Notice of Violation. Defendant is a governmental entity as defined by the Act.<sup>1</sup> Because neither of the claims falls within any of the exceptions to the immunity afforded by the Act, Defendant is immune from suit. Accordingly, summary judgment in favor of Defendant is warranted.<sup>2</sup>

### **Conclusion**

Based on the foregoing analysis, the Court grants Defendant's motion for summary judgment. The Court, therefore, enters judgment in favor of Defendant on Plaintiff's Complaint.

Pursuant to M.R. Civ. P. 79(a), the Clerk shall incorporate this Decision and Order into the docket by reference.

Dated: 6/11/12

  
Justice, Maine Superior Court

---

<sup>1</sup> 14 M.R.S. § 8102(2) (2011) provides that “‘governmental entity’ means and includes the State ...” “‘State’ means the State or Maine or any .... agency, .... commission .... of the State ...” 14 M.R.S. § 8102(4) (2011).

<sup>2</sup> Because the Court has concluded that Defendant is immune from suit, the Court will not address the Defendant's remaining arguments in support of its motion for summary judgment.

ANTHONY SOYCHAK - PLAINTIFF  
PO BOX 203  
ROCKWOOD ME 04478

SUPERIOR COURT  
SOMERSET, ss.  
Docket No SKOSC-CV-2011-00033

vs  
LAND USE REGULATION COMMISSION - DEFENDANT  
22 STATE HOUSE STATION  
AUGUSTA ME 04333  
Attorney for: LAND USE REGULATION COMMISSION  
AMY B MILLS - APPOINTED  
ATTORNEY GENERAL OFFICE OF AG  
111 SEWALL STREET  
6 STATE HOUSE STATION  
AUGUSTA ME 04333-0006

**DOCKET RECORD**

Filing Document: COMPLAINT  
Filing Date: 11/14/2011

Minor Case Type: OTHER PERSONAL INJURY TORT

**Docket Events:**

11/16/2011 FILING DOCUMENT - COMPLAINT FILED ON 11/14/2011

11/16/2011 Party(s): ANTHONY SOYCHAK  
MOTION - MOTION PROCEED W/O FEE FILED ON 11/14/2011  
WITH AFFADAVIT

11/16/2011 Party(s): ANTHONY SOYCHAK  
MOTION - MOTION PROCEED W/O FEE DENIED ON 11/10/2011  
JOHN NIVISON , JUSTICE  
COPIES TO PARTIES/COUNSEL  
DENIED AT THIS TIME. PLAINTIFF SHALL SET FORTH THE CURRENT BALANCE ON THE MORTGAGE OR REAL ESTATE. APPLICATION IS

11/29/11 - COURT APPOINTED COUNSEL NOT AVAILABLE TO APPLICANT  
AS APPLICANT IS PLAINTIFF IN CIVIL ACTION /S/ J NIVISON  
CC: ANTHONY SOYCHAK. FILING FEE WAIVED

11/16/2011 CERTIFY/NOTIFICATION - CASE FILE NOTICE SENT ON 11/14/2011

11/21/2011 Party(s): ANTHONY SOYCHAK  
LETTER - FROM PARTY FILED ON 11/21/2011  
LETTER SETTING FORTH THE CURRENT BALANCE ON THE MORTGAGE OR REAL ESTATE OF \$146,000

12/01/2011 Party(s): LAND USE REGULATION COMMISSION  
OTHER FILING - ENTRY OF APPEARANCE FILED ON 12/01/2011  
Defendant's Attorney: AMY B MILLS

12/01/2011 Party(s): LAND USE REGULATION COMMISSION  
ATTORNEY - APPOINTED ORDERED ON 12/01/2011  
Defendant's Attorney: AMY B MILLS

12/02/2011 Party(s): ANTHONY SOYCHAK  
OTHER FILING - OTHER DOCUMENT FILED ON 12/02/2011  
SERVICE REQUEST FORM WITH BILL

12/06/2011 Party(s): LAND USE REGULATION COMMISSION  
RESPONSIVE PLEADING - ANSWER FILED ON 12/05/2011